CERTIFICATE OF EFS FILING UNDER 37 CFR §1.8

I hereby certify that this correspondence is being electronically transmitted	to the	United	States	Patent and Tra	demark Office,
Commissioner for Patents, via the EFS pursuant to 37 CFR §1.8 on the below date:	Λ	11	\subseteq)	,

Date:	August 6, 2009	_Name:	John C. Freeman, Esq.	Signature:	 W	1	,	0	<u> </u>	
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PATENT CASE NO. 10022/580

IN THE UNITED STATES PATENT AND TRADEMARK OFFICE

In re A	Application:)
Roland	d Hengerer)
) Group Art Unit: 2857
Serial	No.: 10/766,738) Evaminari Dasta, Elias
Filed:	January 27, 2004) Examiner: Desta, Elias
D		Confirmation No. 2842
Patent	No.: 7,565,273)
Issued	: July 21, 2009)
For:	DETERMINATION OF THE AGE,)
101.	IDENTIFICATION AND SEALING	,
	OF A PRODUCT CONTAINING)
	VOLATILE COMPONENTS)

REQUEST FOR RECONSIDERATION OF PATENT TERM ADJUSTMENT PURSUANT TO 37 C.F.R. § 1.705(d)

Mail Stop Patent Ext Commissioner for Patents P.O. Box 1450 Alexandria, VA 22313-1450

Dear Sir:

U.S. Patent No. 7,565,273 ("the '273 patent") issued on July 21, 2009. Pursuant to 35 U.S.C. § 154(b), the United States Patent and Trademark Office ("the PTO") calculated a patent term adjustment of 682 days. The PTO's Patent Application Information Retrieval (PAIR) system and an Issue Notification mailed by the PTO on July 1, 2009 both indicate a patent term adjustment, which was calculated by the PTO pursuant to 37 C.F.R. §1.701, of six hundred

eighty two (682) days. A copy of the Issue Notification for the '273 patent is included herewith as Exhibit A.

The PTO calculated the patent term adjustment for the '273 patent based on activities and associated dates detailed in the Patent Application Information Retrieval (PAIR) system's Patent Term Adjustment History, attached as Exhibit B. Applicant believes that errors and/or omissions in the calculation have resulted in an incorrect patent term adjustment for the '273 patent as described in detail below. Pursuant to 37 C.F.R §1.705(d), Applicant files this request for reconsideration within two months of the issue date of the '273 patent. Note that the '273 patent is <u>not</u> subject to a terminal disclaimer.

Increase in Period of Adjustment pursuant to 37 C.F.R. § 1.704

Period of adjustment pursuant to 37 C.F.R. § 1.703(a)(1)

The period of adjustment pursuant to 37 C.F.R. § 1.703(a)(1) is the number of days in the period beginning on the day ("the 14 month date") after that date that is fourteen months after the date on which the application was filed pursuant to 35 U.S.C. § 111(a), or fulfilled the requirements pursuant to 35 U.S.C. § 371, and ending on the date of mailing or either an action pursuant to 35 U.S.C. § 132 or a notice of allowance pursuant to 35 U.S.C. § 151, whichever comes first. Applicant agrees with the calculated delay of **seventy one** (71) days as reflected in the PAIR system's Patent Term Adjustment History, attached as Exhibit B.

Period of adjustment pursuant to 37 C.F.R. § 1.703(a)(2)

The period of adjustment pursuant to 37 C.F.R. § 1.703(a)(2) is the number of days in the period beginning on the day ("the 4 month date") after the date that is four months after the date a reply under 37 C.F.R. § 1.111 was filed and ending on the date of mailing of either an action under 35 U.S.C. § 132, or a notice of allowance under 35 U.S.C. § 151, whichever occurs first.

In the present application, Applicant filed a Notice of Appeal and a Pre-Appeal Brief Request for Review via Express Mail on April 13, 2007 as evidenced by the Image File Wrapper document attached as Exhibit C. Therefore the 4 month date for receiving an Office Action should prosecution be reopened was August 13, 2007. A Notice of Panel Decision from Pre-Appeal Brief Review was mailed in response to the Pre-Appeal Brief Request for Review on June 19, 2007. The Notice of Panel Decision reopened prosecution. An Office Action was subsequently mailed on October 3, 2007 as evidenced by the Image File Wrapper document attached as Exhibit C. Applicant agrees with the calculated delay of fifty one (51) days as reflected in the PAIR system's Patent Term Adjustment History, attached as Exhibit B.

Period of adjustment pursuant to 37 C.F.R. § 1.703(b)

The period of adjustment pursuant to 37 C.F.R. § 1.703(b) is the number of days in the period beginning on the day ("the 3 year date") after the date that is three years after the date on which the application was filed pursuant to 35 U.S.C. § 111(a) and ending on the date a patent was issued, but not including pursuant to 37 C.F.R. § 1.703(b)(1) the number of days, if any, in the period beginning on the date on which a request for continued examination of the application under 35 U.S.C. § 132(b) was filed and ending on the date a patent was issued.

The present application was filed on January 27, 2004 as evidenced by the official filing receipt attached as Exhibit D. The 3 year date determined pursuant to 37 C.F.R. § 1.703(b) is January 27, 2007. During prosecution of the application, a Request for Continued Examination was filed via Express Mail on January 22, 2009 as evidenced by the Image File Wrapper document attached as Exhibit C. The '273 patent was granted on July 21, 2009 as evidenced by the Issue Notification document attached as Exhibit A. When discounting 1) the 51 days of overlapping delay caused by the U.S. Patent Office for not timely responding to Applicant's Office Action mailed on April 13, 2007 mentioned previously and 2) the days contained in the time frame from the January 22, 2009 filing of the Request for Continued Examination to the July 21, 2009 date of grant of the '273 patent, Applicant respectfully submits that the non-overlapping period of adjustment beyond the 3 year date is six hundred seventy five (675) days, under 37 C.F.R. § 1.703(b).

As indicated by the PAIR system's Patent Term Adjustment History, attached as Exhibit B, the three year delay by the PTO pursuant to 37 C.F.R. § 1.703(b) was six hundred four (604). However, that period of adjustment has been improperly reduced by seventy one (71) days, the amount of delay caused by the PTO pursuant to 37 C.F.R. § 1.703(a)(1) as mentioned previously. The PTO's calculation is based on its position that prior delays by the PTO that subsequently caused a three year delay are to be treated as an overlap of delay that cannot be counted twice pursuant to 37 C.F.R. § 1.703(f). Thus, the PTO's position is that the seventy one (71) days of delay caused by the PTO pursuant to 37 C.F.R. § 1.703(a)(1) caused the subsequent three year delay and so is an "overlapping" delay. Consequently, the PTO has reduced the total three year delay by seventy one (71) days. The PTO's manner of calculation is contrary to rule 37 C.F.R. § 1.703(f) and the statute, 35 U.S.C. § 154(b)(2)(A). See Wyeth et al. v. Dudas, 88 USPQ 2d 1538 (D.D.C. 2008) (Exhibit E). Accordingly, Applicant respectfully requests that the PTO correct the patent term adjustment to include the seventy one (71) days of non-overlapping adjustment.

Reduction in Period of Adjustment pursuant to 37 C.F.R. § 1.704

Period of adjustment pursuant to 37 C.F.R. § 1.704(b)

Pursuant to 37 C.F.R. § 1.704(b), the period of adjustment shall be reduced by the number of days, if any, beginning on the day after the date (the 3 month date) that is three months after the date of mailing or transmission of an Office communication notifying the applicant of a rejection, objection, etc., and ending on the date a corresponding reply was filed.

Request dated August 6, 2009

In the present application, an Office Action was mailed on **December 19, 2005** as evidenced by the Image File Wrapper document attached as Exhibit C. Therefore the 3 month date for filing a reply was **March 19, 2006**. A Notice of Appeal was filed via Express Mail on **March 20, 2006** in response to the Office Action as evidenced by the Image File Wrapper document attached as Exhibit C. Applicant agrees with the calculated delay of one (1) day as reflected in the PAIR system's Patent Term Adjustment History, attached as Exhibit B.

An Office Action was mailed on **October 3, 2007** as evidenced by the Image File Wrapper document attached as Exhibit C. Therefore the 3 month date for filing a reply was **January 3, 2008**. A Notice of Appeal was filed via first class mail on **January 3, 2008** in response to the Office Action. The Notice of Appeal was received by the U.S. Patent Office on **January 7, 2008** as evidenced by the Image File Wrapper document attached as Exhibit C. Applicant agrees with the calculated delay of four (4) days as reflected in the PAIR system's Patent Term Adjustment History, attached as Exhibit B.

A Notice of Allowance was mailed on March 13, 2009 as evidenced by the Image File Wrapper document attached as Exhibit C. The Notice of Allowance included a Notice of Allowability that included a paragraph 2 that contained the Examiner's reasons for allowance of the claims. The Examiner at paragraph 3 of the Notice of Allowability invited comments from the Application regarding the reasons for allowance. Therefore the 3 month date for filing comments regarding the reasons for allowance was June 13, 2009. A Response to Notice of Allowance that

included Applicant's comments regarding the Examiner's reasons for allowance was filed via first class mail on **June 9**, **2009** in response to the Office Action. The Response to Notice of Allowance was received by the U.S. Patent Office on **June 15**, **2009** as evidenced by the Image File Wrapper document attached as Exhibit C. Applicant agrees with the calculated delay of two (2) days as reflected in the PAIR system's Patent Term Adjustment History, attached as Exhibit B.

Period of adjustment pursuant to 37 C.F.R. § 1.704(c)(10)

Pursuant to 37 C.F.R. § 1.704(c)(10), the period of adjustment shall be reduced by the lesser of: (i) the number of days, if any, beginning on the date a paper was filed after a notice of allowance has been given or mailed and ending on the mailing date of the Office action or notice in response to the paper; or (ii) four months.

A Notice of Allowance was mailed on **March 13, 2009** as evidenced by the Image File Wrapper document attached as Exhibit C. The Notice of Allowance did not include a request for formal drawings. Formal drawings were filed via first class mail on **June 9, 2009**. The drawings were processed in thirty seven days from the Response to Notice of Allowance was received by the U.S. Patent Office on **June 15, 2009** as evidenced by the Patent Term Adjustment History attached as Exhibit B. Applicant agrees with the calculated delay of thirty seven (37) days as reflected in the PAIR system's Patent Term Adjustment History, attached as Exhibit B.

Total patent term adjustment

For the present application, the total patent term adjustment pursuant to 37 C.F.R. § 1.703(f) is the period of adjustment pursuant to 37 C.F.R. § 1.703 reduced by any delays pursuant to 37 C.F.R. § 1.704. Thus, according to our calculations, we believe that the patent term adjustment should be (675+71+51) days -(5+2+37) days =753 days, instead of 682 days indicated on the Issue Notification attached as Exhibit A.

It is respectfully asserted that the patent term adjustment determined by the U.S. Patent and Trademark Office for the present application may not be correct. Accordingly, Applicant's Attorney respectfully requests the U.S. Patent and Trademark office to reconsider, and make revisions to the PAIR system's Patent Term Adjustment History in view of the previous remarks. In addition, it is respectfully requested that the patent term adjustment be re-calculated by the U.S. Patent and Trademark Office in view of the above remarks. Office personnel are invited to contact the undersigned attorney for the Applicant's Attorney via telephone if such communication would be beneficial in fulfilling this request.

Appl. No. 10/766,738

Request dated August 6, 2009

Respectfully submitted,

John C. Freeman

Registration No. 34,483 Attorney for Applicant

BRINKS HOFER GILSON & LIONE P.O. BOX 10395 CHICAGO, ILLINOIS 60610 (312) 321-4200

EXHIBIT A



United States Patent and Trademark Office

UNITED STATES DEPARTMENT OF COMMERCE United States Patent and Trademark Office Address: COMMISSIONER FOR PATENTS P.O. Box 1450 Alexandria, Virginia 22313-1450 www.uspto.gov

APPLICATION NO. ISSUE DATE PATENT NO. ATTORNEY DOCKET NO. CONFIRMATION NO.

10/766,738

07/21/2009

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07/01/2009

ACCENTURE CHICAGO 28164 BRINKS HOFER GILSON & LIONE P O BOX 10395 CHICAGO, IL 60610

ISSUE NOTIFICATION

The projected patent number and issue date are specified above.

Determination of Patent Term Adjustment under 35 U.S.C. 154 (b)

(application filed on or after May 29, 2000)

The Patent Term Adjustment is 682 day(s). Any patent to issue from the above-identified application will include an indication of the adjustment on the front page.

If a Continued Prosecution Application (CPA) was filed in the above-identified application, the filing date that determines Patent Term Adjustment is the filing date of the most recent CPA.

Applicant will be able to obtain more detailed information by accessing the Patent Application Information Retrieval (PAIR) WEB site (http://pair.uspto.gov).

Any questions regarding the Patent Term Extension or Adjustment determination should be directed to the Office of Patent Legal Administration at (571)-272-7702. Questions relating to issue and publication fee payments should be directed to the Customer Service Center of the Office of Patent Publication at (571)-272-4200.

APPLICANT(s) (Please see PAIR WEB site http://pair.uspto.gov for additional applicants):

Roland Hengerer, Juan Les Pins, FRANCE;

EXHIBIT B

United States Patent and Trademark Office

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nt Guidance and General Info	Filing or 371(c) Date	e:	01-27-2004	USPTO Delay (PTO) Delay (day	rs):	720
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nployee & Office Directories esources & Public Notices	Pre-Issue Petitions	(days):	+0	Applicant Delay (APPL) Delay (days):	4
	Post-Issue Petitions	(days):	+0	Total Patent Term Adjustment	(days):	68
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les, Products & Services	07-01-2009	PTA 36 Months			604	
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hts	06-18-2009	Dispatch to FDC			r	
<u>orks</u> Law	06-18-2009	Application Is Cons	idered Ready for Issue		û	
	06-15-2009	Workflow - Drawing	s Finished			3
	06-15-2009	Issue Fee Payment	Verified			
	06-15-2009	Issue Fee Payment	Received			
	03-13-2009	Mail Notice of Allow				
	03-12-2009	Document Verificati	ion			
	03-12-2009		Data Verification Com	•		
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	02-07-2009	Date Forwarded to				
	01-22-2009		ued Examination (RCE)			
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	10-30-2008	Mail Notice of Allow	_			
	10-28-2008		Data Verification Com	plated		
	10-28-2008	Document Verificat		pieted		
	09-24-2008	Date Forwarded to				
	08-26-2008	Response after Non				
	06-02-2008	Mail Non-Final Reje				
	05-27-2008	Non-Final Rejection				
	03-19-2008	Appeal Brief Review				
	03-19-2008	Date Forwarded to	•			
	03-03-2008	Appeal Brief Filed				
	01-07-2008	Notice of Appeal Fil	ed			
	01-14-2008	Mail Examiner Inter	rview Summary (PTOL	- 413)		
	03-08-2007	Examiner Interview	Summary Record (PT	OL - 413)		
	10-03-2007	Mail Non-Final Reje	ection		51	
	09-27-2007	Non-Final Rejection	1		û	
	06-18-2007	Date Forwarded to	Examiner		合	
	06-19-2007	Mail Appeals conf.	Reopen Prosec.		合	
	06-14-2007	Pre-Appeals Confer	ence Decision - Reope	n Prosecution	•	
	04-13-2007	Request for Pre-Ap	peal Conference Filed		•	
	04-13-2007	Notice of Appeal Fil	ed		ê	
	02-13-2007	Mail Final Rejection	(PTOL - 326)			
	02-03-2007	Final Rejection				
	11-21-2006	Date Forwarded to	Examiner			
	11-09-2006	Response after Nor	n-Final Action			
	09-25-2006		f Attorney (May Include	e Associate POA)		
	08-09-2006	Mail Non-Final Reje	ection			
	08-07-2006 05-26-2006	Non-Final Rejection Date Forwarded to				

05-23-2006	Correspondence Address Change		
03-20-2006	Notice of Appeal Filed		1
12-19-2005	Mail Final Rejection (PTOL - 326)		Ŷ
12-12-2005	Final Rejection		
09-20-2005	Date Forwarded to Examiner		
09-06-2005	Response after Non-Final Action		
09-06-2005	Miscellaneous Incoming Letter		
09-06-2005	New or Additional Drawing Filed		
06-06-2005	Mail Non-Final Rejection	71	
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09-22-2004	IFW TSS Processing by Tech Center Complete	•	
09-22-2004	Case Docketed to Examiner in GAU	₽	
03-08-2004	Information Disclosure Statement (IDS) Filed	a	
03-08-2004	Information Disclosure Statement (IDS) Filed	û	
06-12-2004	Application Return from OIPE	•	
06-12-2004	Application Return TO OIPE	û	
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06-14-2004	Application Is Now Complete	û	
03-10-2004	Cleared by OIPE CSR	f r	
02-06-2004	IFW Scan & PACR Auto Security Review	Û	
01-27-2004	Initial Exam Team nn	fr	

If you need help:

- Call the Patent Electronic Business Center at (866) 217-9197 (toll free) or e-mail <u>EBC@uspto.gov</u> for specific questions about Patent Application Information Retrieval (PAIR).
 Send general questions about USPTO programs to the <u>USPTO Contact Center (UCC)</u>.
 If you experience technical difficulties or problems with this application, please report them via e-mail to <u>Electronic Business</u>
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	CLM	Claims Applicant Arguments/Remarks Made in an	PROSECUTION	4	
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03-08-2004	IDS	Information Disclosure Statement (IDS)		1	
		Filed (SB/08)	PROSECUTION	5	
03-08-2004	FOR	Foreign Reference	PRIOR ART	12	
03-08-2004	NPL	NPL Documents	PRIOR ART	7	
03-08-2004	NPL	NPL Documents	PRIOR ART	11	
03-08-2004	NPL	NPL Documents	PRIOR ART	7	
03-08-2004	NPL	NPL Documents	PRIOR ART	10	
03-08-2004	NPL	NPL Documents	PRIOR ART	3	
01-27-2004	TRNA	Transmittal of New Application	PROSECUTION	2	
01-27-2004	SPEC	Specification	PROSECUTION	9	
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01-27-2004	CLM	<u>Claims</u>	PROSECUTION	3	
01-27-2004	ABST	Abstract	PROSECUTION	1	
01-27-2004	DRW	<u>Drawings-only black and white line</u> <u>drawings</u>	PROSECUTION	1	
01-27-2004	OATH	Oath or Declaration filed	PROSECUTION	2	
01-27-2004	ADS	Application Data Sheet	PROSECUTION	2	
01-27-2004	WFEE	Fee Worksheet (PTO-875)	PROSECUTION	1	
01-27-2004	WFEE	Fee Worksheet (PTO-875)	PROSECUTION	1	
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EXHIBIT D



United States Patent and Trademark Office

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Applicant(s)

Roland Hengerer, Juan Les Pins, FRANCE:

Domestic Priority data as claimed by applicant

Foreign Applications

EUROPEAN PATENT OFFICE (EPO) 03354007.1 01/28/2003

If Required, Foreign Filing License Granted: 06/12/2004

Projected Publication Date: 09/23/2004

Non-Publication Request: No

Early Publication Request: No

Title

Determination of the age, identification and sealing of a product containing volatile components

Preliminary Class

702

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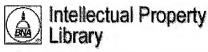
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EXHIBIT E



Source: USPQ, 2d Series (1986 - Present) > U.S. District Courts, District of Columbia > Wyeth v. Dudas, 88 USPQ2d 1538 (D.D.C. 2008)

88 USPQ2d 1538
Wyeth v. Dudas
U.S. District Court
District of Columbia

No. 07-1492 (JR)

Decided September 30, 2008

Headnotes

PATENTS

[1] Patent grant— Patent term extension; restoration (▶105.17)

JUDICIAL PRACTICE AND PROCEDURE

Procedure — Judicial review — Standard of review — Patents (▶410.4607.09)

U.S. Patent and Trademark Office's interpretation of 35 U.S.C. §154(b)(2)(A), which states that, to extent periods of delay in issuance of patent attributable to grounds specified in Section 154(b) overlap, period of patent term adjustment shall not exceed actual number of days issuance of patent was delayed, is not entitled to wide deference in accordance with Chevron U.S.A. Inc. v. Natural Resources Defense Council Inc., 467 U.S. 837 (1984), since Section 154(b)(3)(A) states that authority of PTO is limited to prescribing "regulations establishing procedures for the application for and determination of patent term adjustments under this subsection," and PTO thus has not been granted power to elaborate on meaning of Section 154(b)(2)(A).

PATENTS

[2] Patent grant— Patent term extension; restoration (▶105.17)

Practice and procedure in Patent and Trademark Office — Prosecution — Rules and rules practice (\triangleright 110.0905)

Provisions of 35 U.S.C. $\S154(b)(2)(A)$, which state that, to extent periods of delay in issuance of patent attributable to grounds specified in Section 154(b) overlap, period of patent term adjustment shall not exceed actual number of days issuance of patent was delayed, have been improperly construed by U.S. Patent and Trademark Office to mean that period of delay under Section 154(b)(1)(B) runs from filing date of application, such that period of "B delay" always overlaps with any period of delay under Section 154(b)(1)(A), since language of statute provides that period of "B delay" begins when PTO has failed to issue patent within three years after filing date of application, not before, and since interpretation of statute must square with language therein, even if doing so may lead to "windfall" extensions of patent term.

Case History and Disposition

Action by Wyeth and Elan Pharma International Ltd. against Jon W. Dudas, in his capacity as Under Secretary of Commerce for Intellectual Property and Director of U.S. Patent and Trademark Office, challenging PTO's interpretation of 35 U.S.C. §154(b), which governs adjustments to length of patent term. PTO is held to have improperly construed statute.

Attorneys

David O. Bickart, of Kaye Scholer, Washington, D.C.; Patricia A. Carson, of Kaye Scholer, New York, N.Y., for plaintiffs.

Fred Elmore Haynes, U.S. attorney's office, Washington, for defendant.

Opinion Text

Opinion By:

Robertson, J.

Plaintiffs here take issue with the interpretation that the United States Patent and Trademark Office (PTO) has imposed upon 35 U.S.C. §154, the statute that prescribes patent terms. Section 154(a)(2) establishes a term of 20 years from the day on which a successful patent application is first filed. Because the

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clock begins to run on this filing date, and not on the day the patent is actually granted, some of the effective term of a patent is consumed by the time it takes to prosecute the application. To mitigate the damage that bureaucracy can do to inventors, the statute grants extensions of patent terms for certain specified kinds of PTO delay, 35 U.S.C. §154(b)(1)(A), and, regardless of the reason, whenever the patent prosecution takes more than three years. 35 U.S.C. §154(b)(1)(B). Recognizing that the protection provided by these separate guarantees might overlap, Congress has forbidden double-counting: "To the extent that periods of delay attributable to grounds specified in paragraph (1) overlap, the period of any adjustment granted under this subsection shall not exceed the actual number of days the issuance of the patent was delayed." 35 U.S.C. §154(b)(2)(A). Plaintiffs claim that the PTO has misconstrued or misapplied this provision, and that the PTO is denying them a portion of the term Congress has provided for the protection of their intellectual property rights.

Statutory Scheme

Until 1994, patent terms were 17 years from the date of issuance. See 35 U.S.C. §154 (1992) ("Every patent shall contain ... a grant ... for the term of seventeen years ... of the right to exclude others from making, using, or selling the invention throughout the United States...."). In 1994, in order to comply with treaty obligations under the General Agreement on Tarriffs and Trade (GATT), the statute was amended to provide a 20-year term from the date on which the application is first filed. See Pub. L. No. 103-465, §532, 108 Stat. 4809, 4984 (1994). In 1999, concerned that extended prosecution delays could deny inventors substantial portions of their effective patent terms under the new regime, Congress enacted the American Inventors Protection Act, a portion of which -- referred to as the Patent Term Guarantee Act of 1999 -- provided for the adjustments that are at issue in this case. Pub. L. No. 106-113, §§4401-4402, 113 Stat. 1501, 1501A-557 (1999).

As currently codified, 35 U.S.C. §154(b) provides three guarantees of patent term, two of which are at issue here. The first is found in subsection (b)(1)(A), the "[g]uarantee of prompt Patent and Trademark Office response." It provides a one-day extension of patent term for every day that issuance of a patent is delayed by a failure of the PTO to comply with various enumerated statutory deadlines: fourteen months for a first office action; four months to respond to a reply; four months to issue a patent after the fee is paid; and the like. See 35 U.S.C. §154(b)(1)(A)(i)-(iv). Periods of delay that fit under this provision are called "A delays" or "A periods." The second provision is the "[g] uarantee of no more than 3-year application pendency." Under this provision, a one-day term extension is granted for every day greater than three years after the filing date that it takes for the patent to issue, regardless of whether the delay is the fault of the PTO. \(^1\) See 35 U.S.C. \(^1\) \(^1\) (B). The period that begins after the three-year window has closed is referred to as the "B delay" or the "B period". ("C delays," delays resulting from interferences, secrecy orders, and appeals, are similarly treated but were not involved in the patent applications underlying this suit.)

The extensions granted for A, B, and C delays are subject to the following limitation:

(A) In general.—To the extent that periods of delay attributable to grounds specified in paragraph (1) overlap, the period of any adjustment granted under this subsection shall not exceed the actual number of days the issuance of the patent was delayed.

35 U.S.C. §154(b)(2)(A). This provision is manifestly intended to prevent double-counting of periods of delay, but understanding that intent does not answer the question of what is double-counting and

¹ Certain reasons for exceeding the three-year pendency period are excluded, see 35 U.S.C. $\S154(b)(1)(b)(i)-(iii)$, as are periods attributable to the applicant's own delay. See 35 U.S.C. $\S154(b)(2)(C)$.

what is not. Proper interpretation of this proscription against windfall extensions requires an assessment of what it means for "periods of delay" to "overlap."

The PTO, pursuant to its power under 35 U.S.C. §154(b)(3)(A) to "prescribe regulations establishing procedures for the application for and determination of patent term adjustments," has issued final rules and an "explanation" of the rules, setting forth its authoritative construction of the double-counting provision. The rules that the PTO has promulgated essentially parrot the statutory text, see 37 C.F.R. §1.703(f), and so the real interpretive act is found in something the PTO calls its Explanation of 37 CFR 1.703(f) and of the United States Patent and Trademark Office Interpretation of 35 U.S.C. §154(b)(2)(A), which was published on June 21, 2004, at 69

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Fed. Reg. 34238. Here, the PTO "explained" that:

the Office has consistently taken the position that if an application is entitled to an adjustment under the three-year pendency provision of 35 U.S.C. §154(b)(1)(B), the entire period during which the application was pending before the Office (except for periods excluded under 35 U.S.C. §154(b)(1)(B) (i)-(iii)), and not just the period beginning three years after the actual filing date of the application, is the relevant period under 35 U.S.C. §154(b)(1)(B) in determining whether periods of delay "overlap" under 35 U.S.C. 154(b)(2)(A).

69 Fed. Reg. 34238 (2004) (emphasis added). In short, the PTO's view is that any administrative delay under $\S154(b)(1)(A)$ overlaps any 3-year maximum pendency delay under $\S154(b)(1)(B)$: the applicant gets credit for "A delay" or for "B delay," whichever is larger, but never A + B.

In the plaintiffs' submission, this interpretation does not square with the language of the statute. They argue that the "A period" and "B period" overlap only if they occur on the same calendar day or days. Consider this example, proffered by plaintiff: A patent application is filed on 1/1/02. The patent issues on 1/1/08, six years later. In that six-year period are two "A periods," each one year long: (1) the 14-month deadline for first office action is 3/1/03, but the first office action does not occur until 3/1/04, one year late; (2) the 4-month deadline for patent issuance after payment of the issuance fee is 1/1/07, but the patent does not issue until 1/1/08, another year of delay attributable to the PTO. According to plaintiff, the "B period" begins running on 1/1/05, three years after the patent application was filed, and ends three years later, with the issuance of the patent on 1/1/08. In this example, then, the first "A period" does not overlap the "B period," because it occurs in 2003-04, not in 2005-07. The second "A period," which covers 365 of the same days covered by the "B period," does overlap. Thus, in plaintiff's submission, this patent holder is entitled to four years of adjustment (one year of "A period" delay + three years of "B period" delay). But in the PTO's view, since "the entire period during which the application was pending before the office" is considered to be "B period" for purposes of identifying "overlap," the patent holder gets only three years of adjustment.

Chevron Deference

We must first decide whether the PTO's interpretation is entitled to deference under *Chevron v. NRDC*, 467 U.S. 837 (1984). No, the plaintiffs argue, because, under the Supreme Court's holdings in *Gonzales v. Oregon*, 546 U.S. 243 (2006), and *United States v. Mead Corp.*, 533 U.S. 218 (2001), Congress has not "delegated authority to the agency generally to make rules carrying the force of law," and in any case the interpretation at issue here was not promulgated pursuant to any such authority. *See Gonzales*, 546 U.S. at 255-56, *citing Mead*, 533 U.S. at 226-27. Since at least 1996, the Federal Circuit has held that the PTO is not afforded *Chevron* deference because it does not have the authority to issue substantive rules, only procedural regulations regarding the conduct of proceedings before the agency. *See Merck & Co. v. Kessler*, 80 F.3d 1543, 1549-50 [38 USPQ2d 1347] (Fed. Cir. 1996).

[1] Here, as in *Merck*, the authority of the PTO is limited to prescribing "regulations establishing *procedures* for the application for and determination of patent term adjustments under this subsection." 35 U.S.C. §154(b)(3)(A) (emphasis added). Indeed, a comparison of this rulemaking authority with the authority conferred for a different purpose in the immediately preceding section of the statute makes it clear that the PTO's authority to interpret the overlap provision is quite limited. In 35 U.S.C. §154(b)(2)(C)(iii) the PTO is given the power to "prescribe regulations establishing the *circumstances that constitute* a failure of an applicant to engage in reasonable efforts to conclude processing or examination of an application" (emphasis added) -- that is, the power to elaborate on the meaning of a particular statutory term. No such power is granted under §154(b)(3)(A). *Chevron*

deference does not apply to the interpretation at issue here.

Statutory Construction

Chevron would not save the PTO's interpretation, however, because it cannot be reconciled with the plain text of the statute. If the statutory text is not ambiguous enough to permit the construction that the agency urges, that construction fails at Chevron's "step one," without regard to whether it is a reasonable attempt to reach a result that Congress might have intended. See, e.g., MCI v. AT&T, 512 U.S. 218, 229 (1994) ("[A]n agency's interpretation of a statute is not entitled to deference

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when it goes beyond the meaning that the statute can bear.").

[2] The operative question under 35 U.S.C. §154(b)(2)(A) is whether "periods of delay attributable to grounds specified in paragraph (1) overlap." The only way that periods of time can "overlap" is if they occur on the same day. If an "A delay" occurs on one calendar day and a "B delay" occurs on another, they do not overlap, and §154(b)(2)(A) does not limit the extension to one day. Recognizing this, the PTO defends its interpretation as essentially running the "period of delay" under subsection (B) from the filing date of the patent application, such that a period of "B delay" always overlaps with any periods of "A delay" for the purposes of applying §154(b)(2)(A).

The problem with the PTO's construction is that it considers the application *delayed* under §154(b)(1) (B) during the period *before it has been delayed*. That construction cannot be squared with the language of §154(b)(1)(B), which applies "if the issue of an original patent is *delayed* due to the failure of the United States Patent and Trademark Office to issue a patent within 3 years." (Emphasis added.) "B delay" begins when the PTO has failed to issue a patent within three years, not before.

The PTO's interpretation appears to be driven by Congress's admonition that any term extension "not exceed the actual number of days the issuance of the patent was delayed," and by the PTO's view that "A delays" during the first three years of an applications' pendency inevitably lead to "B delays" in later years. Thus, as the PTO sees it, if plaintiffs' construction is adopted, one cause of delay will be counted twice: once because the PTO has failed to meet an administrative deadline, and again because that failure has pushed back the entire processing of the application into the "B period." Indeed, in the example set forth above, plaintiffs' calendar-day construction does result in a total effective patent term of 18 years under the (B) guarantee, so that – again from the PTO's viewpoint — the applicant is not "compensated" for the PTO's administrative delay, he is benefitted by it.

But if subsection (B) had been intended to guarantee a 17-year patent term and *no more*, it could easily have been written that way. It is true that the legislative context – as distinct from the legislative history — suggests that Congress may have intended to use subsection (B) to guarantee the 17-year term provided before GATT. But it chose to write a "[g]uarantee of no more than 3-year application pendency," 35 U.S.C. §154(b)(1)(B), not merely a guarantee of 17 effective years of patent term, and do so using language separating that guarantee from a different promise of prompt administration in subsection (A). The PTO's efforts to prevent windfall extensions may be reasonable — they may even be consistent with Congress's intent — but its interpretation must square with Congress's words. If the outcome commanded by that text is an unintended result, the problem is for Congress to remedy, not the agency.

- End of Case -

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